

Kadaltilla

Adelaide Park Lands Authority

South Australian Motor Sport Board Event Consultation - Adelaide 500 2024

**Thursday, 23 May 2024
Board Meeting**

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Public

Purpose

The 2024 VAILO Adelaide 500 (Adelaide 500) will be held 14- 17 November 2023. The event is managed by the South Australian Motor Sport Board (SAMSB).

Under the *South Australian Motor Sport Act 1984 (SA)* Section 20(4), the Premier of South Australia (the Premier), through the SAMSB must consult with Kadaltilla and the City of Adelaide Council on the proposed area used for the Adelaide 500 event and the proposed period of time that works for the event will cover. The consultation period concludes Friday 21 June 2024.

The advice of Kadaltilla and the City of Adelaide will be considered by the Premier in the declaration of the Declared Area, Declared Period and Prescribed Works Period for the Adelaide 500.

The proposed Declared Area for the 2024 event has increased by approximately 63,000m² of Park Lands area, compared to the area declared for the 2023 event. These changes are detailed in point 6 of this report.

The total occupation period of the Park Lands has increased by seven days compared to 2023.

This report seeks Kadaltilla's advice, which will be provided to the City Community Services and Culture Committee on Tuesday 4 June 2024, on any feedback relating to:

- The Park Lands area proposed to be used as part of the event and Prescribed Works Period.
- The proposed dates of occupation.

Recommendation

THAT KADALTILLA / PARK LANDS AUTHORITY ADVISES COUNCIL AND THE STATE GOVERNMENT:

That Kadaltilla / Park Lands Authority:

1. Provides the following feedback and advice on the 2024 VAILO Adelaide 500 event consultation to Council and the State Government:
 - 1.1 Work collaboratively to pursue greening and tree canopy increase in Victoria Park/ Pakapakanthi (Park 16) in line with Councils draft Master Plan.
 - 1.2 Ensure the use of or the reinstatement of permeable pathways.
 - 1.3 Request further exploration to increase access to the bikeways and pathways and further promote access considerations, during the Prescribed Works Period.
 - 1.4 Request the South Australian Motorsport Board to convene a working group with City of Adelaide representatives to discuss approaches to minimise Park Lands occupation and maximise public access during the Prescribed Works Period, starting in 24/25 ahead of the 2025 edition of the event.

1.5 Legacy infrastructure in keeping with the Vic Park master Plan and intentions of the APLMS

2. Notes the Declaration of the proposed Declared Area, Declared Period and Prescribed Works Period for the purpose of conducting the 2024 VAILO Adelaide 500 event, as contained in this report.
3. Authorises the Presiding Member to write to the Chief Executive Officer of the South Australian Motor Sport Board on behalf of Kadaltilla with its feedback to the 2024 VAILO Adelaide 500 consultation.

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Implications

Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 The Adelaide Park Lands Management Strategy supports promoting the Park Lands as a visitor and tourist destination (Strategy 1.3.1).
APLA 2020-2025 Strategic Plan	Adelaide Park Lands Authority 2020-2025 Strategic Plan Strategic Plan Alignment – Culture
Policy	The Community Land Management Plan (CLMP) for Victoria Park / Pakapakanthi (Park 16) recognises the Adelaide 500 event and the powers provided to the SAMSB under the <i>South Australian Motor Sport Act, 1984</i> .
Consultation	There is a legislative obligation for the Premier, through the SAMSB to consult with Kadaltilla and Council regarding the Declared Area, Declared Period and Prescribed Works Period for the Adelaide 500 event. The SAMSB consultation period concludes 21 June 2024.
Resource	This activity will be facilitated within existing resources.
Risk / Legal / Legislative	Pursuant to powers provided under the <i>South Australian Motor Sport Act, 1984</i> , Section 20(1), the Premier may declare a Declared Area, Declared Period and Prescribed Works Period for the purpose of conducting the Adelaide 500 event each year.
Opportunities	Administration will work with the SAMSB to identify opportunities for greening (short-term and long-term) within the Declared Area for the benefit of the event, spectators and general Park visitors.
City of Adelaide Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The Declarations referred to in this report are in reference to the Adelaide 500 2024 event only, with the end of the Prescribed Works Period proposed to be 26 January 2025.
Ongoing Costs (e.g. maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report



Discussion

Background

1. The Adelaide 500 event is staged by the South Australian Motor Sport Board (SAMSB) each year pursuant to powers provided under the *South Australian Motor Sport Act, 1984*. Detailed in Section 20(1) of the Act, the Premier of South Australia (the Premier) may declare:
 - 1.1. A specified area (consisting of public road or Park Land or both) in Adelaide, to be a declared area under the Act for the purposes of the event; and
 - 1.2. A specified period (not exceeding five days) to be a declared period under this Act for the purposes of the event; and
 - 1.3. A specified period or periods (prescribed works period) under the Act during which the SAMSB may have access to land within a declared area for the purposes of carrying out works in the manner contemplated by Section 22 (1a) (and different periods may be specified in respect of different categories of work).

South Australian Motorsport Board

2. The South Australian Motor Sport Board (SAMSB) is responsible for the management of the Adelaide 500 event, as well as other motor sport events in South Australia.
3. On behalf of the Minister responsible for the *South Australian Motor Sport Act 1984*, the Chief Executive, South Australian Motor Sport Board wrote to the Lord Mayor on 3 May 2024. The letter in [Link 1](#) outlines the Declarations for the Adelaide 500 2024 event and was addressed to the Lord Mayor in their capacity as Lord Mayor of the City of Adelaide and as the Presiding Member of Kadaltilla.
4. The Proposed Declared Area in [Link 2](#) includes Victoria Park / Pakapakanthi (Park 16), King Rodney Park / Ityamai-itpina (Park 15), Rymill Park / Murlawirrapurka (Park 14) and public roads including Wakefield Road, East Terrace, Bartels Road, Hutt Street, Nil Street, Flinders Street, Dequetteville Terrace and Fullarton Road.
5. The Declared Period covers the event days as well as the day immediately prior to the event. The Adelaide 500 event dates are 14-17 November 2024, therefore the proposed Declared Period is 13-17 November 2024.
6. Feedback is being sought on the Declared Area, Prescribed Works Period and Declared Period. Any feedback provided will be presented to the City Community Services and Culture Committee on Tuesday 4 June 2024.

Declared Area

7. The Declared Area for the Adelaide 500 event in 2024 includes changes to the 2023 area including:
 - 7.1. Exclusion of the Quentin Kenihan Inclusive Playspace, allowing it to remain open to the public.
 - 7.2. Inclusion of the Sofia Restaurant located at 16 Hutt Street as they intend to trade during the event.
 - 7.3. Inclusion of an area within Park 14 between Rymill Lake and Adelaide Bowling Club for a car display feature similar to the Holden Cruise in 2022.
 - 7.4. Inclusion of Park Land area between intersections at Angas Street and Halifax Street along East Terrace to allow for improved gate operations including patron egress.
 - 7.5. Inclusion of single lane section of East Terrace south of Halifax Street has been included to allow for shared ride pick up and drop off.
8. While the Quentin Kenihan Inclusive Playspace has been removed from the Declared Area for 2024, it is noted that the Playspace was not actually used as part of the 2023 event.
9. The SAMSB advises that there are no plans for a recreational vehicle (RV) park as part of the 2024 event.
10. The addition of Park Land and road area noted in point 6.5 proposes the formal declaration of an area that has traditionally been used for the purpose of taxi, ride share and loading as part of the event. The SAMSB has noted that including the area within the Declared Area will not change the way it has been used previously.
11. The SAMSB advises that the size and scale of the Declared Area is required to enable the safe and successful delivery of the Adelaide 500 event.

Prescribed Works Period

12. The Prescribed Works Period is proposed to commence on Monday 19 August 2024 and conclude on Sunday 26 January 2025. This is an increase of seven days compared to the 2023 event, to a total of 161 days.
13. The Prescribed Works Period takes a staged approach, commencing in a section of Victoria Park / Pakapakanthi (Park 16) and progressing through the build process. Many areas of the Park Lands within the Declared Area are left open and accessible for large periods of time.

Noted Changes for 2024

Table 1.

	2023	2024
Size of the Declared Area (within the Park Lands)	Approximately 703,000m ²	Approximately 766,000m ²
Duration of the Prescribed Works Period	154 days (28 August 2023- 28 January 2024)	161 days (19 August 2024- 26 January 2025)
Addition of Declared Areas (Park Land location)	-	Within Victoria Park/ Pakapakanthi (Park 16) Within Rymill Park/ Murlawirrapurka (Park 14)
Reduction of Declared Areas (Park Land location)	-	Within Rymill Park/ Murlawirrapurka (Park 14) (the Quentin Kenihan Inclusive Playspace)

14. [Link 2](#) shows the locations of the Park Lands areas that have increased from 2023 to 2024.
15. The 2024 event will be held one week earlier than the 2023 event. This will mean the event will not coincide with the Black Friday trading weekend, as occurred in 2023.

Management Agreement Area and Native Grass Restoration Site

16. In 2012 Council and the Minister for Sustainability, Environment and Conservation entered into a management agreement under the Natural Resources Management Act 2004 for an area of native vegetation in Victoria Park / Pakapakanthi (Park 16).
17. The location of the Native Vegetation Management Area, enclosed by a low lying fence which restricts vehicle access but allows pedestrian access, is shown in [Link 2](#).
18. Council and the then Minister for Sustainability, Environment and Conservation considered that the vegetation of this site fits within the definition of Grey Box Woodlands and Derived Native Grasslands of south-eastern Australia – an endangered community under the *Environment Protection and Biodiversity Conservation Act 1999*.
19. In 2013 an additional Native Grass Restoration Site was established immediately south of the Native Vegetation Management Area. The location of this area is also shown in [Link 2](#).
20. Clause 5.1.4 of the Native Vegetation Management Agreement obliges Council to make third parties aware of the agreement.
21. The Native Vegetation Area and Native Grass Restoration Site are also protected as a Key Biodiversity Area under the City of Adelaide's Integrated Biodiversity Management Plan 2018-2023.
22. The SAMSB stay clear of these southern areas as part of the Adelaide 500 and there have been no previous problems relating to the management of these particular areas.

Butterfly Conservation Zone

23. The Chequered Copper Butterfly and its caterpillar food plant were found in Victoria Park / Pakapakanthi (Park 16) in 2011. This butterfly species is not formally protected or listed as threatened under State or Federal legislation however it is considered rare and of biological significance by butterfly experts and ecologists.

24. Since 2011 Council has taken steps to protect this habitat from the impacts of the Park 16 redevelopment and the Adelaide 500 event. The extent of the primary habitat for the Chequered Copper Butterfly has been mapped and is shown in [Link 2](#).
25. The Chequered Copper Butterfly and many plant species found in its habitat are recognised as species of conservation significance under the City of Adelaide's Integrated Biodiversity Management Plan 2018-2023.
26. Due to the event not utilising the southern end of Park 16 during the Prescribed Works Period, the Adelaide 500 does not pose any risk to the Butterfly Conservation Zone.

Criterion Track and Cycling Events

27. The Criterion Track is a purpose built offroad cycling facility and the only one of its kind servicing metropolitan Adelaide. Criterion racing is traditionally held in the summer months, on weeknights, taking advantage of daylight savings.
28. SafeWork SA undertook a review of site safety as part of the 2011 event and as result of that review, worksites within the Declared Area are now fenced during intensive activity to ensure public safety and compliance with Work Health Safety requirements.
29. In 2012 a new section of Criterion Track was completed which again enabled cycling events to occur during the majority of the Adelaide 500 Prescribed Works Period.
30. This event will have an impact on the ability of cycling organisations to hold a full criterium season with the track not being available for over three weeks (including the actual event).
31. A meeting will be proposed to be held between AusCycling and the SAMSB (and/or its representatives) before the Prescribed Works Period commences, to set timeframes for use of the Criterion Track pre and post-event. Where possible the SAMSB will accommodate use of the Criterion Track for night racing up until it is no longer safe to do so.

Impact on other Park Land Users

32. The event has short term impacts on other Park Land users during the Prescribed Works Period, including:
 - 32.1. Community use of the skate park and 3-on-3 basketball courts in Park 15.
 - 32.2. Community use of the Glover East Playground.
 - 32.3. Use of the three playing fields and cricket nets in Park 15 used for school and community sport, including post-event impacts due to playing surface remediation requirements.
 - 32.4. Community use of the disc golf facility in Park 15.
 - 32.5. Existing commercial lessees of the Velo Precinct (Victoria Park Heritage Grandstand), Victoria Park Social Club and Imber Donuts, with trading encumbrances on the lessees, if they choose to be involved in the event.
 - 32.6. Seasonal hire users of the playing fields in Park 16
 - 32.7. Parkrun, a free community running event held every Saturday morning in Park 16
 - 32.8. Significant number of visitors and casual users who recreate in Park 16 every day.

Path Access Restrictions

33. Since 2014 the Adelaide 500 event build has been staged including the erection of fencing, and the closing of sections left as late as possible to maintain public access to the Park Lands. These measures have assisted in keeping pedestrian and cyclist access open for longer periods.
34. The two east-west footpaths through Park 16 between Fullarton Road and Halifax Street will remain open for as long as possible during the Prescribed Works Period. To facilitate the safe and timely delivery of the Adelaide 500, there will be a requirement to periodically close one of these paths. There will come a point in time that both paths will need to be closed to finalise the delivery of the infrastructure required to stage the event.
35. Seven days post-event, the bike paths will be reopened and public access will be available on the southern pathway. Whilst one path will be sought to be kept open at all times, there will be exceptions for:
 - 35.1. a period starting seven days before the Declared Period days and finishing seven days after the declared period,
 - 35.2. short periods during high-risk construction works undertaken adjacent to the track.
36. The SAMSB develops an event signage plan that informs users of the Park Lands of access changes, path closure dates and times, and alternative access routes.

Master Plan for Victoria Park / Pakapakanthi (Park 16)

37. A master plan for Park 16 has been developed, including Kadaltilla advice and community consultation.
38. A key consideration is exploring opportunities for short term and long-term greening in the northern section of the park, which falls within the Declared Area. This would help with addressing the lack of trees and shade in the park to provide a hospitable and attractively landscaped environment for a future, hotter climate.
39. There are opportunities for greening and shading which can assist in discussions with the SAMSB for the Adelaide 500, to provide a more attractive and cooler environment for the event, spectators and general park visitors.

Memorandum of Understanding

40. A Memorandum of Understanding (MoU) between the City of Adelaide (CoA) and the SAMSB has been in place since November 2013. This MoU sets out the principles and shared objectives between the CoA and the SAMSB.
41. The CoA and the SAMSB have worked together to develop a set of operational attachments to the MoU to assist in the delivery of primary principles and shared objectives. These attachments were signed by both the CoA and the SAMSB on 10 July 2014.

Remediation

42. Assessment and remediation (at the cost of the SAMSB) of the area impacted by the Adelaide 500 event occurs in a staged approach as infrastructure is removed.

Attachments

Nil
